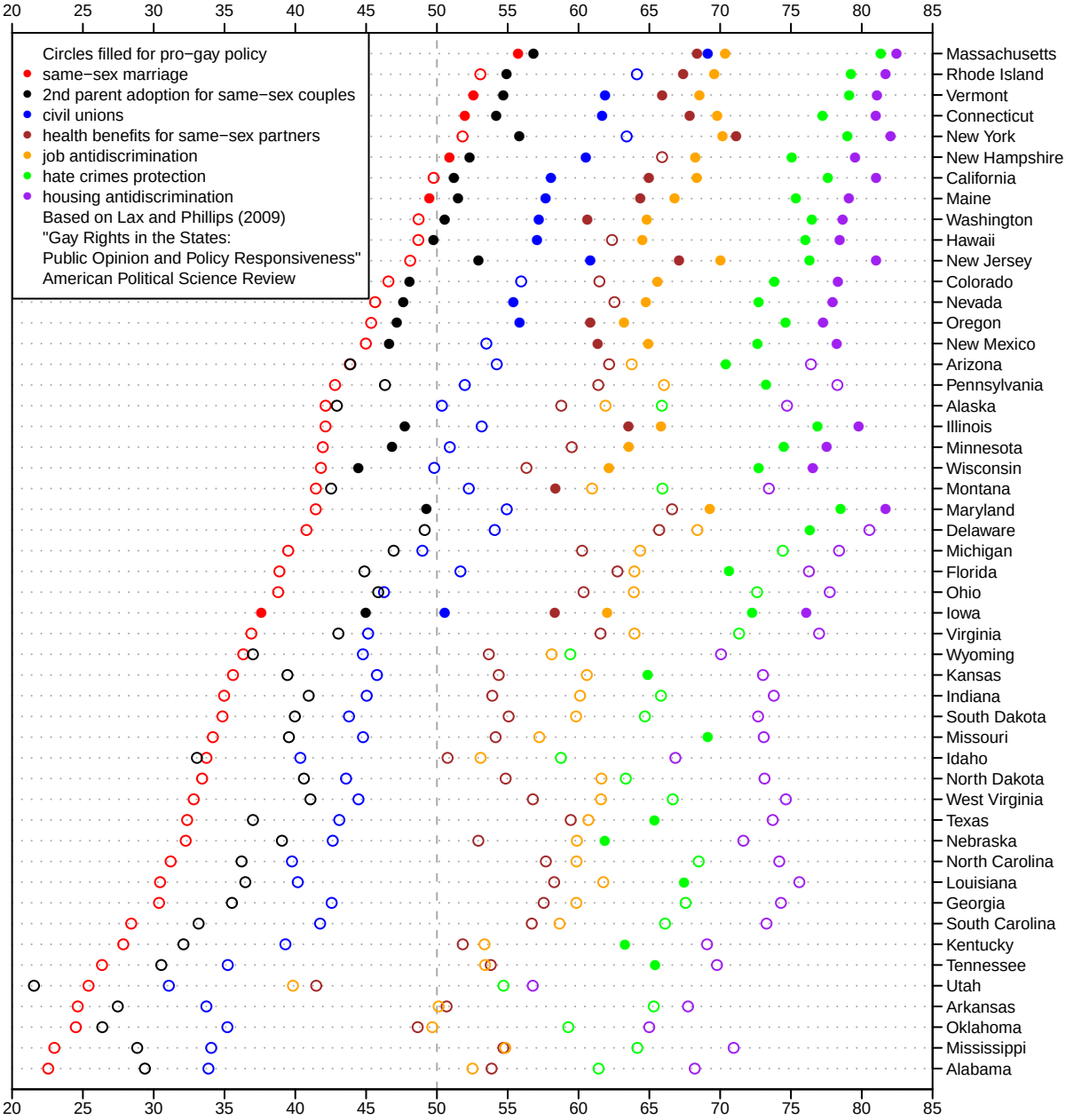Public Opinion and Policy in the States: Gay and Lesbian Rights